School of Risk Control Excellence: Responsibilities in Tax Practice and Malpractice Risks

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Responsibilities in Tax Practice and Malpractice Risks

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Learning Objectives

- Understand a tax practitioner’s responsibilities under the professional standards
- Identify malpractice risks
- Limit risk exposure in tax engagements
Agenda

- Professional standards
  - Treasury Department Circular No. 230
  - American Institute of Certified Public Accountants (AICPA) Statements on Standards for Tax Services

- Claim statistics

- Types of claims and risk control
  - Tax advice claims
  - Tax compliance claims
  - Other tax claims
  - Estate and gift tax claims
  - Tax audits and collections claims
Tax Professional Standards

- Treasury Department Circular No. 230
- AICPA Statements on Standards for Tax Services
Discussion of Circular 230

- Regulations governing the practice before the Internal Revenue Service (IRS)
- Identifies who may practice before the IRS, including:
  - Attorneys
  - CPAs
  - Registered tax return preparers
  - Enrolled agents
  - Others
- Sets forth the rules for disciplinary procedures, and sanctions for noncompliance, including those addressing:
  - Due process with the Office of Professional Responsibility
  - Administrative hearing
  - Appeal
  - Reprimand, censure, suspension, disbarment and penalty
Discussion of Circular 230

- Practice before the IRS – Circular No. 230, § 10.2(4)* states

  “Practice before the IRS comprehends all matters connected with a presentation to the Internal Revenue Service or any of its officers or employees relating to a taxpayer’s rights, privileges, or liabilities under laws or regulations administered by the Internal Revenue Service. Such presentations include, but are not limited to, preparing documents; filing documents; corresponding and communicating with the Internal Revenue Service; rendering written advice with respect to any entity, transaction, plan or arrangement, or other plan or arrangement having a potential for tax avoidance or evasion; and representing a client at conferences, hearings, and meetings.”

* Subsequent citations to Circular 230 will utilize a short form and will not restate that the specific section (§) cited is found within Circular 230. Citations to other authorities will identify the statute or regulation in which the cited section is located.
Discussion of Circular 230

- § 10.20 – Information to be furnished to the IRS
  - Unless the practitioner believes in good faith and on reasonable grounds that the information is privileged, the practitioner is required to:
    - Promptly submit records or information
    - Notify the IRS promptly if information is not in the practitioner’s possession or control
    - Provide information on alleged violation and testify
    - Not interfere with proper/lawful request

- IRC § 7525 – Confidentiality Privileges Relating to Taxpayer Communications
  - General rule regarding taxpayer and practitioner privilege
  - Exceptions exist
§ 10.21 – Knowledge of client’s omission

- Advise client promptly of:
  - Any non-compliance with tax law
  - Any error in or omission from, any document submitted to the IRS
  - The consequences of such noncompliance, error or omission
§ 10.22 – Diligence as to accuracy

• A practitioner must exercise due diligence in:
  • Preparing or assisting in the preparation, approving and filing of tax returns, documents, affidavits, and other papers
  • Determining correctness of oral or written representations
  • Due diligence will be presumed if the practitioner relied on the work product of another person and used reasonable care in engaging, supervising, training, and evaluating that other person
    • The practitioner will take into account the nature of the relationship with the other person
§ 10.28 – Return of client’s records

• Practitioners:
  • Must return client records at the client’s request
  • Own their workpapers
  • May retain copies of client records
• In the event of a fee dispute:
  • The practitioner is not generally relieved of his or her responsibility to return client records
  • Some withholding of records may be permissible under state law, however, the practitioner must:
    • Return records required to be attached to the tax return
    • Allow the client reasonable access to review and/or copy records in order to comply with federal tax law
§ 10.29 – Conflicting interests

- A practitioner shall not represent a client if such representation would be:
  - Directly adverse to another client
  - Materially limited by responsibility to another client
- A practitioner may represent both parties, in spite of the conflict, if:
  - He or she is able to provide competent and diligent representation to both parties
  - He or she is not prohibited from doing so by law
  - Each affected client:
    - Waives the conflict of interest and
    - Gives informed written consent within 30 days
Discussion of Circular 230

§ 10.33 – Best practices for tax advisors

• Tax advisors should provide clients with the highest quality representation by:
  • Communicating terms of engagement clearly
  • Establishing the facts, evaluating the reasonableness of assumptions and representations, applying the law to the facts, and arriving at a conclusion supported by the law and facts
  • Advising the client regarding accuracy-related penalty if the taxpayer acts in reliance on advice received
  • Acting fairly and with integrity
  • Taking reasonable steps to ensure firm’s procedures are consistent with best practices
Discussion of Circular 230

§ 10.34 – Standards with respect to tax returns and documents, affidavits and other papers

- A practitioner may not willfully, recklessly, or through gross incompetence:
  - Sign a return or refund claim, advise a tax position, or prepare a portion of a return or refund claim that:
    - Lacks a reasonable basis
    - Is an unreasonable position (IRC § 6694(a)(2)) or
    - Is a willful attempt to understate the tax liability or reckless or intentional disregard of rules or regulations
Discussion of Circular 230

§ 10.35 – Requirements for covered opinions

- “A covered opinion is written advice (including electronic communications) by a practitioner concerning one or more federal tax issues arising from …”
  - A transaction that is the same or similar to:
    - A tax avoidance transaction
    - An identified listed transaction
    - A principal purpose of tax avoidance or evasion

- Covered opinions must comply with several requirements
§ 10.35 – Requirements for covered opinions, *cont.*

- A covered opinion does not include
  - Written advice that is:
    - A reliance opinion (one with a more likely than not degree of confidence)
      - Exception – prominent disclosure
    - A marketed opinion
    - Subject to conditions of confidentiality
    - Subject to contractual protection
Discussion of Circular 230

§ 10.36 – Procedures to ensure compliance

- Any person with principal authority/responsibility for oversight over:
  - The providing of advice in covered opinions
    - Must ensure firm has adequate procedures to comply with § 10.35
  - The preparation of tax returns and other documents
    - Must ensure firm has adequate procedures to comply with Circular 230

- A person with oversight authority/responsibility is subject to discipline for failure to comply
Tax Services (TS) § 100 – Tax Return Positions (TRP)

- The practitioner:
  - Should not recommend a TRP, prepare or sign a return taking a TRP
    - Unless it has at least a realistic possibility of being sustained administratively or judicially on its merits, if challenged
    - To exploit the audit selection process
    - To obtain leverage in negotiation with tax authorities
  - Should advise the taxpayer:
    - Of potential penalty consequences
    - To avoid penalties through disclosure
  - May recommend a TRP, prepare or sign a return taking a TRP if:
    - It has a reasonable basis
    - The taxpayer is advised to appropriately disclose it
TS § 300 – Certain Procedural Aspects of Preparing Returns

- The practitioner:
  - May in good faith, without verification, rely on information provided by the taxpayer or third parties
  - Should make reasonable inquiries if information appears to be
    - Incorrect, incomplete, or inconsistent on its face or other facts that are known to the practitioner
  - Should make inquiries of the taxpayer
    - Regarding the taxpayer’s maintenance of books and records to substantiate deduction or tax treatment
  - Should consider information known from another taxpayer’s return
Statements on Standards For Tax Services

- TS § 600 – Knowledge of Error: Return Preparation and Administrative Proceedings
  - The practitioner should:
    - Inform taxpayer promptly of:
      - Errors in a prior year returns
      - Errors in returns under audit or appeal
      - Failure to file a required return
    - Advise of potential consequences
    - Recommend corrective measures
    - Not inform taxing authority without permission, unless required by law
Statements on Standards For Tax Services

  - The practitioner should:
    - Consider withdrawing if
      - The taxpayer will not amend return for error on prior year’s return
    - Ensure error is not repeated on current year’s return
    - Obtain taxpayer’s permission to disclose the error to a tax authority during audit or appeal
Claims Statistics - 2011 Claims by Area of Practice

- Compilation and Review: 2%
- Investment Advisory: 5%
- Consulting: 7%
- Audit: 9%
- Accounting, Attestation, and Other: 12%
- Tax: 65%

CNA Claim Database - 2011
Claims Statistics - 2011 Tax Claims by Cause of Loss

- Failure to Detect Theft or Fraud: 2%
- Other: 6%
- Unauthorized or Improper Practices: 9%
- Math and Clerical Errors: 9%
- Filing Errors: 14%
- Improper Tax Treatment/Advice: 60%

CNA Claim Database - 2011
Claims Statistics - 2011 Theft and Fraud Claims

- Consulting: 3%
- Investment Advisory: 9%
- Review/Compilation: 13%
- Tax: 13%
- Accounting/Other AOP: 25%
- Audit: 37%

CNA Claim Database - 2011
Tax Claims

- Tax advice claims
- Tax compliance claims
- Other tax claims
- Estate and gift tax claims
- Tax audit and collections claims
Tax Advice Claims

- Incorrect tax advice
- Failure to advise
Incorrect Tax Advice Claims – Risk Control

- Understand purpose of engagement
  - Ask questions to put in proper context
- Provide all advice in writing
The engagement letter should:

- Identify the services to be provided
- Discuss scope limitations
  - If the scope of the engagement changes, add an addendum or issue a new engagement letter
- Identify the client’s responsibilities
  - The client should only rely on written tax advice
- Address the fee structure
Failure to Advise Claims – Risk Control

- Knowledge of issue
  - Become knowledgeable in the particular tax area to recognize issues
  - Seek advice from specialist
- Knowledge of client
  - Advise client of other tax issues
    - This may represent an opportunity to provide additional services
- Maintain contact throughout the year
  - “What’s new with the business?”
- Be aware of other tax implications
- Document discussions
Tax Compliance Claims

- Errors in a new client’s prior returns (Circular No. 230 § 10.21 and TS § 600)
- Filing errors
- Computational errors
- Missed elections or incorrect elections made
- Miscellaneous errors and omissions
Promote tax quality control policies and monitor compliance
Invest in pre-tax season preparation
Tax season quality controls
Tax practice quality controls
  • CNA guide and articles
    • Pre-tax Season Checklist – available at www.cpai.com
    • Tax Quality Control for Small CPA Firms - A Risk Control Perspective – available to CNA policy holders at www.cpai.com
Other Tax Claims

- Mishandling of client documents
- Failure to detect theft
Other Tax Claims – Risk Control

- Mishandling of client documents
  - Safeguard originals and return to client immediately
  - Obtain client consent before disclosure or use

- Professional standards on confidentiality
  - IRC § 7216 - Disclosure or Use of Information by Preparers of Returns
    - Regulations § 301.7216-1, § 301.7216-2, and § 301.7216-3
    - Revenue Procedure 2008-35
    - Revenue Rulings
  - AICPA ET § 301 – Confidential Client Information
    - No disclosure of confidential client information without specific client consent
    - State Board of Accountancy rules
Other Tax Claims – Risk Control

- Failure to detect theft
  - Include scope limitations in the engagement letter, such as:
    - "Our engagement does not include any procedures designed to detect errors, fraud, or theft; and, our engagement cannot be relied upon to detect or disclose them."
    - "The services will be performed based on information you provide to us. We will not verify or audit this information."
Failure to detect theft, *cont.*

- If you see something suspicious or unusual:
  - Inform client management of the facts, unless management is the culprit
    - Document the discussion
  - If the findings implicate management, then inform persons charged with governance
  - Recommend the client consult with counsel and investigate
  - Communicate only the facts: no conjecture to avoid a defamation suit
Other Tax Claims – Risk Control

- Failure to detect theft, *cont.*
  - Consider the impact on the client’s tax liability
  - Do not initiate an investigation on the client’s behalf
    - Engagement creep
    - Not qualified to investigate
  - Resign if the client is the culprit and there is no oversight
  - Consult with your professional liability insurer
Estate and Gift Tax Claims

- Inexperience
- Improper planning advice
- Undefined responsibilities
- Large late filing and late payment penalties
Tax Audit and Collections Claims

- Dissatisfaction with settlement terms and consequences
  - Inexperience
  - Unfamiliar with tax authority practice and procedures
- Poor communication and documentation
  - Did not inform client or obtain client’s approval before settlement
- Complexity of issue
  - Accepts unfavorable settlement due to inadequate analysis
- Criminal exposure
  - Fails to ask agent if audit is part of a criminal investigation
  - Fails to advise client to consult with attorney if criminal
Existing client

- Review prior year returns for:
  - Errors
  - Improper advice on tax positions because they:
    - Lack a reasonable basis
    - Did not meet the required higher standard
  - Report problems to professional liability insurer as potential claims
- Conflict of interest exists if there are errors or improper advice was provided
Prospective/New client
- Contact predecessor
  - Assess the client’s integrity
  - Did the client follow the predecessor’s advice?
- Review prior year returns before accepting engagement
- Obtain a retainer
Tax Audit and Collections Claims – Risk Control

- Advise client to consult with an attorney on criminal exposure
- Manage expectations
- Documentation
Summary

- More tax claims than all other claims combined
- Know the professional standards
- A few risk control strategies include:
  - Documentation, including engagement letters
  - Do not ignore problems – they must be addressed
  - If the firm does not have the proper experience, find an expert
- AICPA Code of Professional Conduct at http://www.aicpa.org/Research/Standards/CodeofConduct/Pages/default.asp
- CNA policy holders should review:
  - Sample engagement letters at https://www.cpai.com/members/Supplement_Engagement_Letters.jsp